

## Message Text

CONFIDENTIAL

PAGE 01 DACCA 01584 01 OF 02 260624Z  
ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01  
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02  
/067 W

-----260629Z 122226 /11

R 251100Z MAR 77  
FM AMEMBASSY DACCA  
TO SECSTATE WASHDC 4017

C O N F I D E N T I A L SECTION 1 OF 2 DACCA 1584

STADIS

E.O. 11652: GDS  
TAGS: AMGT, PFOR, BG  
SUBJ: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS II  
AND III

REFS: (A) STATE 38356 (B) DACCA 1570

PART II RESOURCE ASSESSMENTS:

A. STATE

1. AS INDICATED REFTL (B), STATE RESOURCES WITH THE  
EXCEPTION OF THE CONSULAR SECTION ARE SUFFICIENT TO  
CARRY OUT THE COURSES OF ACTION WHICH WE HAVE PRESENTED  
IN PART I.

2. CURRENT USE OF PERSONNEL:

(A) POLITICAL: WE OPERATE WITH FOUR OFFICERS, A  
STAFF OFFICER AND ONE SECRETARY (ONE OF THE OFFICERS ALSO  
SERVES AS A PART-TIME CONSULAR OFFICER). IN ADDITION  
TO REPORTING AND ANALYTICAL FUNCTIONS, THIS SECTION  
IS USED EXTENSIVELY TO MAINTAIN CLOSE RELATIONS WITH  
MFA OFFICIALS. WE BELIEVE THIS TO BE NECESSARY IN  
FURTHERING GOOD RALATIONS WITH BANGLADESH AND  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 DACCA 01584 01 OF 02 260624Z

IN ENCOURAGING MORE PEACEABLE RELATIONS WITHIN THE  
SUBCONTINENT AND MORE HELPFUL ATTITUDES BY BANGLADESH  
IN INTERNATIONAL ARENAS. THE SECTION ALSO WORKS VERY  
CLOSELY WITH USIS.

(B) ECONOMIC/COMMERCIAL: THE ECONOMIC/COMMERCIAL  
SECTION HAS THREE PERSONNEL (A COUNSELOR, A JUNIOR

OFFICER AND A SECRETARY). ONE OF THE OFFICERS, THE JUNIOR OFFICER, IS PULLED OUT OF HIS REGULAR WORK TO SERVE AS ONE-HALF OF THE CONSULAR SECTION. THIS IS INEFFICIENT AND HAS BEEN AND WILL BE INCREASINGLY DETRIMENTAL TO COMMERCIAL AND INVESTMENT WORK AS THIS EXPALDNS ALONG WITH GROWTH IN CONSULAR WORK. THERE HAS BEEN A SIGNIFICANT NUMBER OF INQUIRIES ABOUT INVESTMENT IN BANGLADESH AND WHEN CURRENT OPIC AND EXIM RESTRICTIONS ARE LIFTED WE CAN EXPECT MORE. THE SECTION MAINTAINS CONTACT WITH MFA AND THE ECONOMIC MINISTRIES, PERFORMING A PARALLEL ROLE TO THAT OF THE POLITICAL SECTION. IT ALSO MAINTAINS CLOSE PROFESSIONAL RELATIONS WITH USAID IN HANDLING ONE OF OUR LARGEST OVERSEAS ECONOMIC AID PROGRAMS, AND WITH THE IFI'S WHICH ARE VERY ACTIVE IN BANGLADESH.

(C) CONSULAR: NO AMERICAN IS PERMANENTLY ASSIGNED TO THE CONSULAR SECTION. A POLITICAL OFFICER IS IN CHARGE OF IT AND IS EXPECTED TO DEVOTE 20 PERCENT OF

HIS TIME TO CONSULAR MATTERS. THE JUNIOR ECONOMIC OFFICER IS ALSO SUPPOSED TO DEVOTE 20 PERCENT OF HIS TIME TO THIS SECTION BUT IN FACT HE DEVOTES MUCH MORE (SEE B ABOVE). THIS IS A MAKESHIFT SITUATION. FROM REGULARLY REPORTED CONSULAR WORKLOAD STATISTICS IT IS EVIDENT THAT THIS SECTION' SOWRKLOAD IS INCREASING STEADILY. A FULL-TIME OFFICER IS REQUIRED. THIS CANNOT BE MET WITH REPROGRAMMING WITHIN A MISSION WHICH IS ALREADY STAFFED AUSTERELY.

CONFIDENTIAL

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PAGE 03 DACCA 01584 01 OF 02 260624Z

(D) ADMINISTRATIVE: THE GENERAL SEVERIVES ADMINISTRATION OF THE POST IS OPERATED UNDER A JAS SYSTEM. IT WORKS WELL BOTH AT THE AMERICAN LEVEL AND THE LOCAL LEVEL. TWO USAID OFFICERS ARE ASSIGNED TO JAS ALONG WITH ONE STATE OFFICER. THERE ARE IN ADDITION FROM STATE, AN ADMINISTRATIVE OFFICER, A BUDGET AND FISCAL OFFICER, A REGIONAL SECURITY OFFICER, A MEDICAL OFFICER AND A LOCALLY HIRED NURSE AND FOUR COMMUNICATORS. APPROVAL HAS BEEN RECEIVED FOR A LOCAL HIRE AMERICAN SECRETARY. WE BELIEVE THIS IS SUFFICIENT TO CONTINUE OPERATIONS AT THE REQUIRED LEVEL THROUGHOUT THE PERIOD CONTEMPLATED BY THIS PARM.

B. OTHER AGENCY PROGRAMS AND RESOURCES LEVELS

3. USIS: WE HAVE REPORTED IN REFTEL (B) AND IN SEVERAL OTHER MESSAGES THAT THE RESOURCES OF USIS ARE INADEQUATE TO CARRY OUT THE INFORMATION AND CULTURAL PROGRAMS NEEDED HERE AND RECOMMENDED IN REFTEL (B). WE

HAVE RECEIVED APPROVAL FOR SOME EXPANSION FROM USIA, BUT EVEN THIS WILL NOT BRING BANGLADESH TO THE LEVEL WHICH EXISTED WHEN THIS COUNTRY WAS PROVINCE OF A UNITED PAKISTAN. WE URGE THAT USIA MOVE AHEAD WITH THE APPROVED INCREASES WITHOUT DELAY. WHEN THESE ADDITIONAL PERSONNE (ONE AMERICAN AND FOUR LOCALS) ARE ON BOARD WE WILL THEN CAREFULLY CONSIDER WHAT, IF ANY, FURTHER INCREASES ARE NEEDED.

4. USAID: WE BELIEVE THE RESTRICTIONS PLACED ON AID PROGRAMMING HERE MAY BE OUT OF DATE. AID IS DIRECTED TO PLACE ITS EMPHASIS RATHER NARROWLY ON TWO MAJOR SECTORS: AGRICULTURAL DEVELOPMENT AND FAMILY PLANNING. WE HAVE RECOMMENDED THAT THIS MANDATE BE EXPANDED IN TWO DIRECTIONS. FIRST, TO RURAL PROGRAMS WHICH WOULD BE DIRECTED AT INFRASTRUCTURE, SUCH AS RURAL ELECTRIFICATIONS AND TRANSPORTATION, WHICH WOULD MATERIALLY HELP

CONFIDENTIAL

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PAGE 04      DACCA 01584 01 OF 02 260624Z

AGRICULTURAL PRODUCTION. SECONDLY, WE FEEL THAT ONE OF THE MAJOR RESOURCE SHORTAGES IN BANGLADESH IS TRAINED MANAGERIAL MANPOWER (RATHER THAN FINANCIAL RESOURCES) AND THAT AID SHOULD EXPAND INTO THIS FIELD ALONG LINES THAT PERTAINED IN PAKISTAN BEFORE THE INDEPENDENCE OF BANGLADESH. THESE RECOMMENDATIONS HAVE BEEN MADE IN OTHER MESSAGES TO THE DEPARTMENT. I DO NOT BELIEVE THIS NEED INVOLVE ANY INCREASE IN THE DIRECT HIRE USAID STAFF BEYOND THAT APPROVED BY THE FORMER AMBASSADOR IN THE FY 78 PROGRAM SUBMISSION. THE NEW RESPONSIBILITIES CAN AND SHOULD BE HANDLED BY REPROGRAMMING LOWER PRIORITY USAID DACCA POSITIONS AND BY IMAGINATIVE DESIGNING OF NEW PROGRAMS TO MAKE MAXIMUM USE OF TDY AND CONTRACT PERSONNEL.

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PAGE 01      DACCA 01584 02 OF 02 260632Z  
ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01  
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02  
/067 W

-----260644Z 122288 /12

R 251100Z MAR 77  
FM AMEMBASSY DACCA  
TO SECSTATE WASHDC 4018

C O N F I D E N T I A L SECTION 2 OF 2 DACCA 1584

STADIS//////////

5. DAO: A DAO HAS BEEN ESTABLISHED AND IS EXPECTED TO BE IN OPERATION DURING FY 77. IT WILL COMPRISE AN ATTACHE, AN ENLISTED MAN AND ONE LOCAL EMPLOYEE. THIS ADDITION WILL BE VALUABLE IN EXPANDING CONTACTS WITH THE IMPORTANT MILITARY SECTOR.

6. AGRICULTURE: THE JUSTIFICATION FOR THIS POSITION IN THE PAST HAS APPARENTLY STEMMED FROM USDA'S PERCEIVED NEED FOR AN ATTACHE HERE IN VIEW OF OUR PL-480 PROGRAMS. THE POSITION IS NOW VACANT. USAID AND THE ECONOMIC SECTION HAVE EXCELLENT AND PRODUCTIVE WORKING RELATIONS WITH THOSE BDG MINISTRIES WITH RESPONSIBILITY FOR FOOD AND OTHER AGRICULTURAL PRODUCTS. THEY HAVE ALSO HANDLED THE BULK OF THE WORK ON PL-480. IF THIS POSITION IS TO BE FILLED, I BELIEVE IT ESSENTIAL THAT THE AGRICULTURAL ATTACHE UNDERTAKE AN AGGRESSIVE PROGRAM OF TRAVEL WITHIN THE COUNTRY AND REPORTING ON AGRICULTURAL MATTERS TO SUPPLEMENT, COMPLEMENT AND IN SOME CASES REPLACE REPORTING BY OTHER ELEMENTS OF THE MISSION. OTHERWISE, I DO NOT BELIEVE A FULL-TIME ATTACHE CAN BE JUSTIFIED.

### PART III - STATE PERSONNEL RECOMMENDATIONS

#### A. REPROGRAMMING

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PAGE 02 DACCA 01584 02 OF 02 260632Z

7. IT IS DIFFICULT IN A MISSION AS SMALL AS THIS, ALREADY STRETCHED THINLY TO PERFORM THE BASIC REQUIREMENTS OF A DIPLOMATIC MISSION IN THIS POPULOUS COUNTRY TO SUGGEST REPROGRAMMING OF STATE ASSETS. IN FACT, WE NEED ONE ADDITIONAL POSITION TO COVER OUR CONSULAR WORK.

#### B. INCREASES/DECREASES

8. WE ARE REQUESTING A FULL-TIME CONSULAR POSITION. THE JUSTIFICATION FOR THIS IS CONTAINED IN THE REGULAR CONSULAR REPORTS WHICH INDICATE A STRONGLY RISING TREND IN CONSULAR SERVICES PERFORMED AND AS BEEN COVERED IN PARTS I AND II OF THE PARM RESPONSE.

#### C. LOW PRIORITY POSITIONS

9. AMERICAN: AS THIS SECTION MUST BE ANSWERED, THE EMBASSY DESIGNATES THE REGIONAL SECURITY OFFICER POSITION

AS ITS LOWEST PRIORITY, ALTHOUGH THIS IS DONE WITH GREAT  
 RELUCTANCE. ONLY TWO NIGHTS BEFORE THIS SECTION WAS  
 DRAFTED TWO PERSONS WERE KILLED IN A GREANDE EXPLOSION  
 LESS THAN A MILE FROM THE CHANCERY AND THERE ARE CONTINUING  
 ARRESTS WITHIN THE CITY OF PERSONS DESCRIBED AS "SUSPICIOUS".  
 LITTLE MORE THAN A YEAR AGO ONE CHIEF O MISSION HERE  
 WAS WOUNDED IN AN ASSAULT OF HIS LIFE.

10. LOCAL: THE FOLLOWING THREE POSITIONS ARE DESIGNATED  
 AS THE LOWEST PRIORITY: (1) MECHANIC (MASONRY)  
 (POSITION 97); (2) MESSENGER (POSITION 138); AND  
 AUTOMOTIVE MECHANIC (POSITION 136).

11. MISSION STAFFING CHART.

CURRENT FY-77

AMERICAN AMERICAN PROFESSIONAL FSL

| STATE | OFFICER | STAFF | FSL | STAFF |
|-------|---------|-------|-----|-------|
|-------|---------|-------|-----|-------|

|           |   |   |   |   |
|-----------|---|---|---|---|
| EXECUTIVE | 2 | 2 | 0 | 0 |
|-----------|---|---|---|---|

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DACCA 01584 02 OF 02 260632Z

|                     |   |   |   |   |
|---------------------|---|---|---|---|
| POLITICAL           | 4 | 2 | 1 | 0 |
| ECONOMIC/COMMERCIAL | 2 | 1 | 1 | 2 |
| CONSULAR            | 0 | 0 | 0 | 2 |
| ROTATIONAL OFFICER  | 1 | 0 | 0 | 0 |

ADMINISTRATION

|                      |          |   |   |             |
|----------------------|----------|---|---|-------------|
| ADMIN OFFICER        | 1        | 0 | 1 | 1           |
| PERSONNEL AND TRAVEL | 0        | 0 | 1 | 3 (1 DAS)   |
| BUDGET AND FISCAL    | 1        | 0 | 1 | 8 (2 DAS)   |
| C&R                  | 4        | 0 | 0 | 7 (7 DAS)   |
| SECURITY (RSO)       | 1        | 0 | 1 | 1           |
| MEDICAL (RMO)        | 1        | 0 | 0 | 2           |
| GENERAL SERVICES     | 3 (2DAS) | 0 | 8 | 89 (46 DAS) |

OTHER AGENCIES

|                |    |   |    |    |
|----------------|----|---|----|----|
| USIS           | 2  | 0 | 9  | 15 |
| AGRIC. ATTACHE | 1  | 1 | 1  | 0  |
| MARINE         | 0  | 6 | 0  | 0  |
| LC             | 0  | 0 | 1  | 0  |
| AID            | 35 | 3 | 15 | 60 |
| DAO            | 1  | 1 | 0  | 1  |

FY-79

STATE

|                     |   |   |   |   |
|---------------------|---|---|---|---|
| EXECUTIVE           | 2 | 2 | 0 | 0 |
| POLITICAL           | 3 | 2 | 1 | 0 |
| ECONOMIC/COMMERCIAL | 3 | 1 | 1 | 2 |
| CONSULAR            | 1 | 0 | 0 | 2 |
| ROTATIONAL OFFICER  | 1 | 0 | 0 | 0 |

ADMINISTRATION

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 DACCA 01584 02 OF 02 260632Z

|                      |           |   |   |            |
|----------------------|-----------|---|---|------------|
| ADMIN. OFFICER       | 1         | 1 | 1 | 1          |
| PERSONNEL AND TRAVEL | 0         | 0 | 1 | 3 (1 DAS)  |
| BUDGET AND FISCAL    | 1         | 0 | 1 | 8 (2 DAS)  |
| C&R                  | 4         | 0 | 0 | 7 (2 DAS)  |
| SECURITY (RSO)       | 1         | 0 | 1 | 1          |
| MEDICAL (RMO)        | 1         | 0 | 0 | 2          |
| GENERAL SERVICES     | 3 (2 DAS) | 0 | 8 | 89 (46DAS) |

NOTES: 1. ROTATIONAL OFFICER POSITION CHARGED TO WASHINGTON COMPLEMENT.

2. TWO OF THE THREE GENERAL SERVICES OFFICERS ARE NOW ON DETAIL FROM AID ALTHOUGH THE SPACES ARE NOW DESIGNATED AS STATE SPACES.

3. NO FSL PROFESSIONAL POSITION DESIGNATED AS DAS AT THIS TIME.

4. DAO AUTHORIZED, NOT YET ESTABLISHED, ESTABLISHMENT EXPECTED DURING FY-77.  
MASTERS

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ANNUAL REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 25-Mar-1977 12:00:00 am  
**Decaption Date:** 22 May 2009  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
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**Review Exemptions:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PARTS II AND III  
**TAGS:** AMGT, PFOR, BG  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/688f61b2-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
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